CROYDON PENSION FUND

Medium Term Business Plan 2021-24

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CONTENTS

- **1 INTRODUCTION**
- 2 PURPOSE OF THE BUSINESS PLAN
- **3 GOVERNANCE AND MANAGEMENT**
- **4 AIMS, PURPOSES AND FUNDING OBJECTIVES**
- **5 STATISTICS**
- 6 REVIEW OF 2020/21
- 7 WORK PROGRAMME
- **8 INVESTMENTS**
- 9 CASHFLOW
- **10 RESOURCES**
- **11 TRAINING AND DEVELOPMENT**
- **12 KEY POLICY DOCUMENTS**

1. INTRODUCTION

1.1 The London Borough of Croydon (the Council) is the Administering Authority of the Croydon Pension Fund (the Fund), responsible for the management of the Local Government Pension Scheme (the Scheme) in its area. The Fund is one of about ninety funds in the national Scheme offering benefits on a career average basis and funded by its constituent employers, members and investment income.

2. PURPOSE OF THE BUSINESS PLAN

- 2.1 Although not specifically required under Scheme regulations, it is recommended in guidance and considered best practice to have a business plan setting out the future direction of the Fund.
- 2.2 The Business Plan sets out the aims and objectives of the Fund and provides an overview of its key activities over the medium term. It includes a review of important developments during 2020/21, the work plan of the Committee, the Board and officers for 2021/22 2023/24 and the planned training activity as set out in the Fund training plan. It also includes the estimated financial position over the three years' up to 2023/24.
- 2.3 The Plan is reviewed and updated annually.

3. GOVERNANCE AND MANAGEMENT

3.1 The Council has delegated responsibility for the governance and management of the Fund to the Pension Committee and the S151 Officer. In the Council's Constitution the Purpose of the Committee is defined as:

to discharge the responsibilities for Croydon Council in its role as lead authority for the administration of the Croydon Pension Fund

- 3.2 The Committee receives appropriate advice from the S151 Officer, the Fund Actuary, its Investment Adviser and other officers and advisers as necessary.
- 3.3 Since 2015 a Local Pension Board has been in place the purpose of which, as laid down in Regulations, is

....to assist the Administering Authority in its role as a scheme manager of the Scheme. In particular to assist the Administering Authority:

1. to secure compliance with the Regulations, any other legislation relating to the governance and administration of the Scheme, and requirements imposed by the Pensions Regulator in relation to the Scheme; and

2. to ensure the effective and efficient governance and administration of the Scheme.

- 3.4 Under the "pooling" regulations the Fund, along with all other London borough funds, is a member of the London Collective Investment Vehicle (CIV). Over the next few years it will continue to seek opportunities to transfer investments to the CIV in order to achieve reductions in investment management costs. It will continue to hold the CIV to account through its role as a shareholder.
- 3.5 At the request of the Pension Board, in 2015, the Fund commissioned a Governance Review from its independent Governance Adviser, Aon Hewitt Limited. During the spring and summer of 2016 the Board and Committee considered the Report and accepted the Adviser's recommendations. The Board agreed an action plan to plot progress in their implementation. In 2019 Aon Hewitt were invited to carry out a further Review to assess progress against their earlier recommendations. The Review and associated action plan was considered by the Board and Committee during late 2019 and the early part of 2020 and the implementation of the recommendations plays a significant part in the workplan for 2021/22 and subsequent years.
- 3.6 Apart from payroll, all administration services are carried out in-house by Council staff.

4. AIMS, PURPOSES AND FUNDING OBJECTIVES

4.1 As set out in the Funding Strategy Statement agreed in March 2020:

The aims of the Fund are to balance:

- affordability of employer contributions;
- transparency of processes;
- stability of employers' contributions; and
- prudence in the funding basis.

The purposes of the Fund are to:

- receive the proper amount of contributions from employees and employers, and any transfer payments;
- invest the contributions appropriately, with the aim that the Fund's assets grow over time with investment income and capital growth; and

 use the assets to pay Fund benefits, to the members (as and when they retire, for the rest of their lives), and to their dependants (as and when members die), as defined in the LGPS Regulations. Assets are also used to pay transfer values and administration costs.

The funding objectives are:

- to ensure the long-term solvency of the Fund, using a prudent long term view. This will ensure that sufficient funds are available to meet all members'/dependants' benefits as they fall due for payment;
- to ensure that employer contribution rates are reasonably stable where appropriate;
- to minimise the long-term cash contributions which employers need to pay to the Fund, by recognising the link between assets and liabilities and adopting an investment strategy which balances risk and return;
- to reflect the different characteristics of different employers in determining contribution rates. This involves the Fund having a clear and transparent funding strategy to demonstrate how each employer can best meet its own liabilities over future years; and
- to use reasonable measures to reduce the risk to other employers and ultimately to the Council Tax payer from an employer defaulting on its pension obligations.

5. STATISTICS

- 5.1 Key statistics as at 31 March 2021 were as follows:
 - Assets of the Fund were £1,489m (as at 31 December 2020) predominantly invested in equities, bonds, property, infrastructure and private equity;
 - The Fund was 88% funded (based on 31 March 2019 data);
 - The Fund had approximately 100 contributing employers;
 - Approximately 10,000 members were contributing to the Fund;
 - Approximately 11,000 former employees had their benefits deferred;
 - Approximately 8,400 members were in receipt of a pension;
 - Benefit payments in the previous year totalled £56.1m;
 - Contributions from members in the previous year were £14.7m; and
 - Contributions from employers in the previous year totalled £54.7m.

6 REVIEW OF 2020/21

- 6.1 At the time of writing the impact of the Coronavirus crisis on the Fund is unclear and may never be fully understood. It was discussed by the Committee at their meeting in March 2020 and caused two of the five meetings during 2020/21 to be cancelled. Its financial impact will be seen in the Annual Report and Accounts for 2019/20 and 2020/21. Partly because of its effect the Annual Report and Accounts for 2019/20 remain subject to audit.
- 6.2 Nevertheless, most of the normal routines were successfully completed including the regular monitoring of investment and administration performance, the distribution of annual benefit statements and the consideration of various policy statements and the Risk Register.

Specific projects included:

- Investment in "Sustainable Equity Exclusion Fund"
- Adoption of a Medium Term Business Plan
- Review of Breaches of the Law Policy and returns
- Consideration of independent Governance Review Action Plan
- Consideration of implications of Exit Payment Cap
- Review of Governance Policy and Compliance Statement
- 6.3 On 15 October 2020 the Pension Board received a report, including a report from the Fund Actuary, analysing the practical implications of the McCloud judgement.

7. WORK PROGRAMME

7.1 The work programme for Members, officers and advisers envisaged over the next three years will be along the following lines.

	2021/22	2022/23	2023/24
Governance			
Review	Ongoing	Ongoing	Ongoing
implementation of			
Governance Action			
Plan			
Produce Fund	April to	April to	April to
Accounts	September	September	September
Produce Fund Annual	July to	July to	July to
Report	September	September	September
Produce Pension	July to	July to	July to
Board Annual Report	October	October	October
Review Business Plan	March	March	March
Review Governance		September	
Policy and Compliance			
Statement			

Review Governance	March	March	March
Best Practice			
Compliance Statement		O sats ash sa	
Review		September	
Communications			
Policy Review Administration	Contombor		March
	September		March
Strategy Review Internal		lonuonyto	
Disputes Resolution		January to March	
Procedure		IVIAICI	
Review Conflicts of	September		March
Interest Policy	September		INIALCH
Review Breaches of			September
the Law Policy /			September
Procedure			
Record and report	Ongoing	Ongoing	Ongoing
breaches of the law		Chigoling	Chigoling
Review Administering	September		March
Authority Discretionary			
Policy			
Review Risk		March	
Management Policy			
and Strategy			
Maintain Risk Register	Ongoing	Ongoing	Ongoing
Review Knowledge		January to	
and Skills/ Training		March	
Policy			
Review and deliver	Ongoing	Ongoing	Ongoing
training programmes			
Review budget	March	March	March
including London CIV			
costs			
Review Fund Actuary	September		
contract			
Review Governance	September		
Consultancy contract			
Monitor performance	Ongoing	Ongoing	Ongoing
of Investment Adviser			
against agreed			
strategic objectives			
Respond to legislative	As required	As required	As required
changes			
Respond to reports of	Ongoing	Ongoing	Ongoing
Scheme Advisory			
Board and The			
Pensions Regulator			
Review staffing	Ongoing	Ongoing	Ongoing
numbers and structure			

Funding			
Triennial valuation		May to	
consultations and		December	
calculations		December	
Consultations and		November	
calculations for		to	
		December	
employers rates		December	
arising from triennial valuation			
		Manah	
Triennial valuation		March	
certificate issued			
Prepare Funding		November	
Strategy Statement		to March	
Interim valuation	December		
Provision of actuarial	As required	As required	As required
valuation information			
for review by			
Government Actuary's			
Department			
Investments			
Review Investment			April
Strategy Statement			
Produce performance	Quarterly	Quarterly	Quarterly
review reports for			
Committee			
Carry out asset	Ongoing	Ongoing	Ongoing
allocation review and			
investigate new			
investment vehicles			
Develop	Ongoing	Ongoing	Ongoing
Environmental, Social		00	00
and Governance			
investment policy			
Meet investment	Ongoing	Ongoing	Ongoing
managers in rotation	engenig	engenig	engenig
Comply with "pooling"	Ongoing	Ongoing	Ongoing
requirements	engenig	ongoing	ongoing
Review savings	July	July	July
achieved by CIV	Gury	Guiy	Guiy
Implementation of SAB	Ongoing	Ongoing	Ongoing
Code of Transparency	Cirgoing		
and analysis of			
investment costs			
	1	1	1

Administration			
Triennial valuation -		May to	
consultation with and		February	
results to employers			
Review of Employer	September		
(admission/cessation/			
bulk transfer) Policy			
Bulk transfers,	Ongoing	Ongoing	Ongoing
academy conversions			
and new admitted			
bodies – provision of			
data for employers			
Implement implications	As required	As required	As required
of McCloud judgement		•	
Review Record			March
Management Policy			
Reporting and	Quarterly	Quarterly	Quarterly
Monitoring			
Contributions			
FRS102 – provision of	July to	July to	July to
data for employers	September	September	September
Administer pension	January to	January to	January to
increase	March	March	March
Issue Annual Benefit	May to	May to	May to
Statement	August	August	August
Monitor Key	Ongoing	Ongoing	Ongoing
Performance Indicators			
Produce Data			January to
Improvement Plan			March
Organise and facilitate	Quarterly	Quarterly	Quarterly
Employers' Forum			
Focus on information	Ongoing	Ongoing	Ongoing
technology efficiencies			
Review any service	As required	As required	As required
areas failing to meet			
agreed performance			
standards	Maria		
Clear backlog of	May to		
deferred pensioners	March		
work	Ac required	Ac required	Ac required
Organise voting for Pensioners'	As required	As required	As required
Representatives on Pension Committee			
	As required	As required	As required
Make appointments to fill any vacancies	As required	As required	As required
arising on Pension			
Board			
Dualu			

Auto re-enrolment	January	
Roll-out of I-connect	Ongoing	
project		
Develop use of	Ongoing	
Employer Relationship		
Management software		
Publicise upgrade of	August	
Members Self Service	-	

- 7.2 Progress on relevant parts of the Programme will be regularly reported to meetings of the Committee and Board.
- 7.3 Programmes of work arising from the Business Plan specific to the Committee and the Board will be presented to the two bodies as an updated Forward Plan.

8. INVESTMENTS

8.1 As at the end of December 2020 the Fund had £1,489m assets under management by 15 different fund managers investing in equities, bonds, property, infrastructure and private equity.

8.2 The Fund's asset allocation is shown in the table below.

Fund Manager	Managed by CIV	Value at 30 Dec 2020	Actual Allocation	Strategic Allocation
		£m	%	%
Equities				
LGIM	Counts towards allocation	586.5		
RBC	Yes	75.6		
Total		662.1	44.5	40.0
Fixed Interest				
Aberdeen		1110		
Standard		144.9		
Wellington		75.0		
PIMCO	Yes	95.0		
Total		314.9	21.2	20.0
Property				
Schroders		126.3		
M &G		62.0		
Total		188.3	12.7	16.0
Private Equity				
Pantheon		66.1		
Knightsbridge		40.2		
Access		17.1		
North Sea		8.0		
Capital Total		131.4	8.8	10.0
			0.0	
Infrastructure				
Equitix		82.8		
Temporis		29.5		
GIGM		21.0		
Access		27.0		
I Squared		17.5		
Total		177.8	11.9	14.0
Cash		14.1	0.9	0.0
TOTAL		1,488.6	100.0	100.0

9. CASHFLOW

9.1 The table below summarises the relatively predictable items of income and expenditure included in the Fund Annual Accounts. The data suggests that in the medium term the Fund's predictable income will comfortably exceed its expenditure. The large increase in the actual surplus in 2020/21 is due to a lump sum of £32.2m being received in 2016/17 in lieu of three annual payments of £11.8m in the subsequent three years and the amount in 2020/21 reverting to a more normal annual level.

	2019/20 Actual	2020/21 Forecast Actual	2021/22 Estimate	2022/23 Estimate	2023/24 Estimate
	£'000	£'000	£'000	£'000	£'000
Contributions receivable	52,208	69,373	70,000	71,000	71,000
Benefits payable	-46,540	-46,500	-47,000	-47,500	-48,000
Management expenses*	-11,425	-13,500	-14,030	-14,680	-15,090
Investment income	9,425	8,000	8,000	8,000	8,000
Net income	3,668	17,373	16,970	16,820	15,910

*See table in paragraph 10.1 below

There are several items within the Fund Accounts which have a significant impact on the financial standing of the Fund but which cannot be estimated with confidence. As an indication, some of these are detailed below for the years 2019/20 and 2020/21.

	2019/20 Actual	2020/21 Forecast Actual
	£'000	£'000
Individual transfers in from other funds	14,179	6,770
Individual transfers out to other funds	-10,769	-6,840
Commutations, refunds and lump sum retirement and death benefits	-10,310	-9,550

10. RESOURCES

Finance

10.1 The following table provides actuals and estimates of the Fund Management Expenses over the five years from 2019/20.

	2019/20 Actual	2020/21 Forecast	2021/22 Estimate	2022/23 Estimate	2023/24 Estimate
		Actual			
	£'000	£'000	£'000	£'000	£'000
Administration					
System fees	357	360	370	380	390
Staff costs	820	830	840	850	860
Payroll	499	510	510	510	510
administration					
Total	1,676	1,700	1,720	1,740	1,760
Oversight and					
Governance					
Staff costs	575	545	555	565	575
Actuarial costs	238	80	80	200	80
(net)					
External audit fees	25	25	25	25	25
Memberships	10	10	10	10	10
Investment and	147	100	100	100	100
governance advice					
Other (net)	46	40	40	40	40
Total	1,041	800	810	940	830
Investment					
Management					
Management fees	8,607	10,900	11,400	11,900	12,400
Custodian fees	101	100	100	100	100
Total	8,708	11,000	11,500	12,000	12,500
TOTAL	11,425	13,500	14,030	14,680	15,090

Staff

10.2 The Fund has the following staffing resource available to deliver the Plan

	FTE	Vacancies
Investment & Treasury	6	2
Governance & Compliance	3	1
Pensions Administration	15	2
Pensions Technical Support	2	0

- 10.3 In order to make the optimum contribution to the delivery and administration of Fund services staff have:
 - Development plans and key objectives set on an annual basis, linked to outcomes and objectives set out in this Business Plan
 - Regular one-to-one meetings to review progress and to identify development issues
 - Opportunities to put forward ideas and suggestions to help to shape the future development of the service

11. TRAINING AND DEVELOPMENT

- 11.1 The CIPFA Knowledge and Skills Framework and a Knowledge and Skills / Training Policy have been adopted by Fund.
- 11.2 Members of both the Pension Committee and the Board and officers are given access to a range of opportunities to develop their skills in keeping with the Framework. These include, specifically, on-line programmes provided by Aon Hewitt and Hymans Robertson and events hosted by the Local Government Association.
- 11.3 Training opportunities are provided at meetings of the Committee and Board.
- 11.4 The Fund is a member of the CIPFA Pensions Network which gives officers access to an extensive programme of events, training, weekly newsletters and documentation including briefing notes on the latest topical issues. Officers attend quarterly forum meetings with peers from other London boroughs which provide further access to opportunities for knowledge sharing and benchmarking data.
- 11.5 Officers also attend seminars arranged by fund managers and other third parties who specialise in public sector pensions. Any relevant sessions are shared with the Committee and Board members.

12. KEY POLICY DOCUMENTS

- 12.1 Key policy documents which support the Business Plan and, in turn, are supported by it which can be found on the Fund's website include:
 - Annual Report and Accounts
 - Triennial Valuation Report
 - Investment Strategy Statement
 - Funding Strategy Statement
 - Governance Policy and Compliance Statement
 - Communications Policy Statement
 - Administration Strategy
 - Risk Management Strategy and Risk Register
 - Knowledge and Skills Policy

- Conflicts of Interest Policy
 Breaches log
 Discretions Policy Statement
 Record Management Policy
 Key Performance Indicators